

Department of Corporate Services

Members of Council

Committee Secretariat

Legal and Democratic Services
Room 112, 1st Floor
City Hall
Bradford
West Yorkshire
BD1 1HY

Tel: 01274 432435
Contact: Adrian Tumber
Email: adrian.tumber@bradford.gov.uk
Your Ref: AT/Council

Date: 9 October 2017

Dear Councillor

MEETING OF COUNCIL – TUESDAY, 17 OCTOBER 2017

You are requested to attend the meeting of the Council to be held in the Council Chamber - City Hall, Bradford, City Hall, Bradford, on Tuesday, 17 October 2017 at 4.00 pm

The agenda for the meeting is set out overleaf.

Yours sincerely

Parveen Akhtar
City Solicitor

Notes:

- ◆ This agenda can be made available in Braille, large print or tape format.
- ◆ The taking of photographs, filming and sound recording of the meeting is allowed except if Councillors vote to exclude the public to discuss confidential matters covered by Schedule 12A of the Local Government Act 1972. Recording activity should be respectful to the conduct of the meeting and behaviour that disrupts the meeting (such as oral commentary) will not be permitted. Anyone attending the meeting who wishes to record or film the meeting's proceedings is advised to liaise with the Agenda Contact who will provide guidance and ensure that any necessary arrangements are in place. Those present at the meeting should be aware that they may be filmed or sound recorded.

The Council's Fire Bell and Evacuation Procedure requires people to leave the building in an orderly fashion by the nearest exit, should the fire alarm sound. No one will be allowed to stay or return until the building has been checked.

Members are reminded that under the Members' Code of Conduct, they must register within 28 days any changes to their financial and other interests and notify the Monitoring Officer of any gift or hospitality received.

AGENDA

A. PROCEDURAL ITEMS

1. DISCLOSURES OF INTEREST

(Members Code of Conduct - Part 4A of the Constitution)

To receive disclosures of interests from members and co-opted members on matters to be considered at the meeting. The disclosure must include the nature of the interest.

An interest must also be disclosed in the meeting when it becomes apparent to the member during the meeting.

Notes:

- (1) *Members may remain in the meeting and take part fully in discussion and voting unless the interest is a disclosable pecuniary interest or an interest which the Member feels would call into question their compliance with the wider principles set out in the Code of Conduct. Disclosable pecuniary interests relate to the Member concerned or their spouse/partner.*
- (2) *Members in arrears of Council Tax by more than two months must not vote in decisions on, or which might affect, budget calculations, and must disclose at the meeting that this restriction applies to them. A failure to comply with these requirements is a criminal offence under section 106 of the Local Government Finance Act 1992.*
- (3) *Members are also welcome to disclose interests which are not disclosable pecuniary interests but which they consider should be made in the interest of clarity.*
- (4) *Officers must disclose interests in accordance with Council Standing Order 44.*

2. **MINUTES**

Recommended –

That the minutes of the meeting held on 18 July 2017 be signed as a correct record (previously circulated).

(Adrian Tumber – 01274 432435)

3. **APOLOGIES FOR ABSENCE**

4. **WRITTEN ANNOUNCEMENTS FROM THE LORD MAYOR
(Standing Order 4)**

(To be circulated before the meeting).

5. **INSPECTION OF REPORTS AND BACKGROUND PAPERS**

(Access to Information Procedure Rules – Part 3B of the Constitution)

Reports and background papers for agenda items may be inspected by contacting the person shown after each agenda item. Certain reports and background papers may be restricted.

Any request to remove the restriction on a report or background paper should be made to the relevant Strategic Director or Assistant Director whose name is shown on the front page of the report.

If that request is refused, there is a right of appeal to this meeting.

Please contact the officer shown below in advance of the meeting if you wish to appeal.

(Adrian Tumber - 01274 432435)

B. BUSINESS ITEMS

6. **PETITIONS (Standing Order 11)**

To consider up to five requests for the Council to receive petitions in accordance with Standing Orders.

Ward

(i) Regency Court and Walker Drive – Request to close walkway

Manningham

(ii) Refuse collection arrangements

Manningham

If any further requests are received, in writing, by mid-day three working days before the meeting (Thursday), details will be circulated.

(Tracey Sugden – 01274 434287)

7. PUBLIC QUESTION TIME (Standing Order 13)

There are no public questions.

(Tracey Sugden – 01274 434287)

8. MEMBERSHIP OF COMMITTEES AND JOINT COMMITTEES (Standing Order 4)

That the appointment of the following non-voting co-opted members to the Children's Services Overview and Scrutiny Committee for the 2017/18 Municipal Year be confirmed:

Teachers Secondary School Representative: Tom Bright
Teachers Special School Representative: Irene Docherty
Voluntary Sector Representative: Kerr Kennedy

To consider any further motions (i) to appoint members to a Committee or a Joint Committee; or (ii) to appoint Chairs or Deputy Chairs of Committees (excluding Area Committees).

9. REPORT BY THE LEADER OF COUNCIL

A written report by the Leader of Council giving an update on key issues will be circulated before the start of the meeting. There shall be a period of up to 15 minutes during which any Member of Council may ask the Leader of the Council (or a Member of the Council nominated by the Leader) a question on any matter arising out of the written report.

10. MEMBER QUESTION TIME (Standing Order 12)

To deal with supplementary questions arising from the attached questions of which written notice has been given.

Notes:

- (i) Answers to written questions shall be circulated at the commencement of the meeting.*
- (ii) The Lord Mayor will have regard to the list of questions and the political composition of the Council in calling on Members to put their supplementary question to the Leader of Council and Portfolio Holders.*
- (iii) A period of up to 30 minutes shall be available for supplementary questions to Members of the Executive.*

QUESTIONS TO MEMBERS OF THE EXECUTIVE

1. Councillor Farley

Will the portfolio holder join me and congratulate our officers

throughout the Council and Merlin Top, Our Lady of Victories and Laycock Primary School on the successful launch of the Children's Year of Safety in my ward?

2. Councillor Mike Pollard

Does the Portfolio Holder for Children's Services acknowledge that Council Officers are more accurate in their statement relating to school funding, that "Bradford will be a marginal gainer in the longer term overall", as is the Department for Education statement that schools in Bradford District will receive an extra £6.5m, than the teaching unions' ill calculated claims that the District's schools will lose over £28m of funding?

3. Councillor Jeannette Sunderland

To the Leader of Council, given recent announcements of backlogs 1000 concerns about the risk of abuse to an adult and a backlog of 500 housing benefit appeal cases can the Leader advise Council of any other backlogs for example in Children's Services or in the assessment of Carers' or of those receiving care or Employee Grievances for example?

4. Councillor Love

Can the Portfolio Holder for Regeneration, Planning and Transport tell us if the Council has responded to the DCLG consultation 'Planning for Homes' launched by Rt Hon Sajid Javid MP in September, which, if implemented as proposed, could lead to a significant reduction in the number of new houses required in Bradford. If so, can he tell us what that response was?

5. Councillor Morris

Question for the Leader of the Council - Following the findings of the investigation carried out by ITV and the Guardian, how many Bradford District residents qualify for a reduction in Council Tax on the grounds they suffer from a severe mental impairment and how many residents in the District are actually in receipt of this statutory discount?

6. Councillor Ahmed

Does the Leader join me in supporting the initiative by Yorkshire Ambulance Service on 16 October of teaching CPR to 25,000 school children across the country at 134 schools in one day, including the following schools in our city: Bradford Girls' Grammar, Darul uloom dawatul Imam, Dixons City Academy, Dixons McMillan, Prism Independent School and Queensbury School? We hope that people will recognise the importance of early treatment and that the quicker a patient can receive CPR and a shock from a defibrillator, the greater their chance of survival. The month of October has hence been renamed 'Shocktober'.

7. Councillor Wainwright

Will the portfolio holder tell us if household waste recycling rates are heading in the right direction?

8. Councillor Brown

Given the feed back from officers that the Keighley and Ilkley constituency Highways and Traffic department is suffering a shortfall of staff, be it through illness or recruiting issues, could the Portfolio Holder for Regeneration, Planning & Transport give a numerical report / overview of the recent past, current and anticipated future situation and further assure Councillors and residents in the outer areas that this is not a budget saving measure which will reduce services by stealth?

9. Councillor Berry

Can the portfolio holder advise on how many Bradford adoptions in the last two years have ended with a return to other forms of placement?

10. Councillor Farley

Does the portfolio holder join me in celebrating the opening of the restored Cliffe Castle?

11. Councillor Ali

Could the Leader of the Council please advise colleagues of the latest position regarding whether Keighley College is to be sold or retained, in part or in whole and if sold what the revenue will be used for and if retained, what the site will be used for, as a seating area and a car park would be well suited to the site?

12. Councillor Azam

Can the Portfolio Holder give an update on how successful the new Hockney gallery has been since its launch in the summer at Cartwright Hall?

13. Councillor Nicola Pollard

To the Portfolio Holder, how many missed bin collections have been reported to the Council over the past 24 months in each of the 30 wards?

14. Councillor Swallow

Would the Portfolio Holder please provide an update on the number of dangerous driving offences on the District's roads and whether West Yorkshire Police have been able to make a difference to the safety of our roads?

15. Councillor Ellis

Could the Leader of the Council confirm that actions have been taken to support “Centres of Community Life”, in securing WiFi4EU grant funding to provide them with free Wi-Fi connectivity?

16. Councillor Berry

Can the portfolio holder advise how many education and health care plans are in place for young people over the age of 18?

17. Councillor Greenwood

Can the Leader give information on how the Council is moving forward to progress the Odeon project together with the developer and operator?

18. Councillor Cooke

Can the Leader of the Council provide the gross running costs including utilities, cleaning, caretaking, day-to-day maintenance, insurance, business rates, telephone, broadband and management and also current income from hall rentals, including an amount for the library, and the contribution from the Town Council for Denholme Mechanics Institute?

19. Councillor Swallow

Please would the portfolio holder comment on the effectiveness of the alternate weekly waste collection policy, and advise how many valid complaints there have been, how many missed bin collections and whether there is a distinct increase in recycling?

20. Councillor Azam

Can the Leader comment about how far the £300m announced by the Chancellor will go for funding transport improvements in the North?

21. Councillor Rachel Sunderland

To the Leader of Council, how many Council Contracts are coming to an end with the voluntary or 3rd sector in the next 6 months?

22. Councillor Greenwood

Can the portfolio holder tell us how much of an impact we will see from the government’s announcement of £2bn for housing given the huge scale of the problem facing the country?

23. Councillor Davies

Could the Portfolio Holder for Regeneration, Planning & Transport confirm what measures the Council has taken to investigate the feasibility of making significant savings from street lighting improvements, such as the schemes in Doncaster and North Lincolnshire?

24. Councillor Tait

Will the portfolio holder join me in welcoming the arrival of Tim Peake's spacecraft at the National Science and Media Museum to further raise our city's cultural and STEM profile?

25. Councillor Wainwright

Can the portfolio holder tell us about the latest activities and plans supporting the Education Covenant?

26. Councillor Bacon

Can the portfolio holder comment on whether the Government's school funding changes amount to real terms cuts for Bradford District schools?

27. Councillor Senior

In light of the fact that the Council has previously claimed that the cost of roof repairs at Queensbury Pool were roughly £600,000, though local campaigners have more recently been told £186,000, would the Portfolio Holder for Regeneration, Planning & Transport provide clarification regarding the figures for significant expenditure at the pool, confirm whether decisions regarding the pool's future have been made on the basis of real figures and provide an explanation to the people of Queensbury, if the pool is being closed due to significantly lower expenditure than we were led to believe?

28. Councillor Azam

Can the portfolio holder give an update on Bradford's campaign for a city centre stop in Northern Powerhouse Rail?

29. Councillor Wainwright

In relation to the debate around A-boards, Councillors were extremely concerned that vehicles were parking on footpaths and this was causing a major safety issue. What progress has been made in formulating a policy that will once and for all set out exactly when vehicles are parked illegally?

30. Councillor Jeannette Sunderland

To the portfolio holder, how much additional Business Rate will be paid

by charities in the District in 2017 since the Council removed the 20% subsidy?

31. Councillor Berry

Can the portfolio holder advise on the numbers of 15-16 year olds excluded from Bradford high schools this year and the previous year.

32. Councillor Riaz

Hull appears to have benefitted significantly from being the UK City of Culture for 2017. Whilst Bradford was correct in not making a bid for the next UK City of Culture in 2021, as it was unlikely to be awarded to two Yorkshire Cities in a row, can the Leader of the Council make a statement about the feasibility of making a bid to be the 4th UK City of Culture in 2025, following the success of Hull, this year?

33. Councillor Davies

Further to the recent announcement that there has been a £3million overspend in this year's Children's Services budget, we are told that Bradford's Children's Services Department is working on a host of savings plans, including comparing the scope and role of its work with the arrangements in other local authorities. Could the Leader of the Council provide details of what each of the Council Departments are doing to this end?

34. Councillor Stubbs

To the Portfolio Holder, how much has not been collected from developers in CIL and Section 106 for Education, Highways and Recreation over the past 3 years due to Deeds of Variation amendments with developers in each ward?

35. Councillor Brown

Given the recent publicity regarding motorists being fined for pulling over into bus lanes to allow emergency service vehicles to pass whilst using "blue lights", would the Leader of the Council confirm whether the council has a workable policy, to offer discretion from fines to motorists who are aiding the progress of emergency vehicles in order to potentially aid positive outcomes for ill or injured citizens?

36. Councillor Cooke

Does the Leader consider that the sausage roll, especially if made using award winning sausages such as those from Ellison's in Cullingworth, is a nutritious and appropriate part of a balanced diet for either adults or children?

37. Councillor Riaz Ahmed

To the Portfolio Holder, how many affordable homes have been given planning permission in each ward over the past 3 years?

38. Councillor Ali

Could the Leader of the Council please provide the residents of Bradford District with a reassurance that the Council will develop and implement an effective policy regarding the removal of waste dumped outside resident's homes at no cost to them?

39. Councillor Brown

With all the recent publicity around the "banning" of petrol and diesel powered vehicles, can the Portfolio Holder for Regeneration, Planning & Transport, provide guidance as to what proposals are in place for the introduction of more electricity powered vehicles, in relation to motorists who do not have access to secure private parking, to prevent wires potentially trailing across pavements, giving rise to safety and vandalism issues? Further, has the Council ascertained from the national grid how they might improve the poor grid infrastructure and what impact any necessary works may have on local residents?

11. RECOMMENDATIONS FROM THE EXECUTIVE AND COMMITTEES (Standing Order 15)

11.1 RECOMMENDATIONS FROM THE EXECUTIVE - LOCAL PLAN - BRADFORD DISTRICT WASTE MANAGEMENT PLAN DEVELOPMENT PLAN DOCUMENT - PLANNING INSPECTOR'S REPORT AND ADOPTION

1 - 56

The Council is in the process of preparing a new Local Plan which will contain a suite of documents and will replace the current statutory development plan for Bradford District (the Replacement Unitary Development Plan). The first of the Local Plan documents is the Core Strategy, which sets out the strategic approach to managing development and change to 2030, and was adopted in July 2017. The DPD was approved by Full Council on 20 October 2015 for submission to government for examination. Following publication for representations an examination was held with a government appointed Inspector.

On 12 September 2017 the Executive considered the report of the Strategic Director, Place (**Executive Document "Q"**) as the Council had now received the Planning Inspector's Final Report and recommendations for the Bradford District Waste Management DPD (attached as Appendix 1). The Inspector has considered all the matters before him including the plan, the evidence underpinning it, and the objections and representations made and the published modifications. In his report he concludes that the Plan can be considered to be legally compliant and sound, providing a limited set of Main Modifications (attached as Appendix 2) are made to the plan as submitted and ready for adoption by the Council.

The Executive,

Resolved -

- (1) That the contents of Document “Q” and contents of the Inspector’s Report (Appendix 1 to Document “Q”) be noted and it be recommended that Full Council formally adopt the Bradford District Waste Management Development Plan as approved by Full Council on 20th October 2015 and submitted to the government for examination with the Main Modifications contained in Appendix 2, as proposed by the Inspector pursuant to Section 23 of the Planning and Compulsory Purchase Act 2004.**

- (2) That the Assistant Director (Planning Transportation and Highways) in consultation with the relevant Portfolio Holder be authorised to make other minor amendments of redrafting or of a similar nature as may be necessary prior to formal publication.**

(Bhupinder Dev – 01274 432012)

12. NOTICES OF MOTION (Standing Order 17)

To consider the attached motions of which notice has been given.

12.1 INVESTING IN BRADFORD’S COMMUNITIES

To be moved by Councillor Simon Cooke

Seconded by Councillor Mike Ellis

Council notes:

- Capital investment in the City centre running to millions of pounds including the purchase of a car park and of an option on a redundant department store

- Planned multi-million pound investment in two new swimming pools

- Proposals to close Denholme Mechanics Institute, Bingley Swimming Pool, Queensbury Pool and other community halls and facilities without considering the needs of local communities

- The closure of community and sports organisations – such as Allerton Cricket Club - as a direct result of the decision to impose market rents without discussion

Council:

1. Recognises the pressures on the revenue budget and believes that the proper use of capital investment is to support all the District's communities
2. Asks the Chief Executive to draw up proposals to ensure that communities facing closures are supported through the capital programme to either take over these facilities or secure appropriate new facilities
3. Requests that no Council-owned community facility is closed before all possible alternatives for that community are explored and any discussions on asset transfer, sale or development are concluded
4. Asks the Executive, as part of the budget setting process for 2018-19, to review the impact of applying full rents to voluntary organisations with a view to protecting those, as yet, not forced to close by these decisions
5. Asks that the capital programme for leisure is amended to redirect capital funding away from a second new pool with part of it used for essential works at Queensbury and Bingley Pools and the remainder to support investment in Council-owned community buildings.

12.2 ENDING THE DECLINE IN ARTS EDUCATION

To be moved by Councillor David Ward
Seconded by Councillor Jeanette Sunderland

This Council notes that the UK's Creative Industries are worth over £80 billion per year to the UK economy and account for nearly 2 million jobs.

The 'Bacc for the Future' campaign led and supported by over 200 arts and education organisations forewarned that the introduction of the English Baccalaureate would put arts subjects at risk.

This Council notes the recent disturbing report by the Education Policy Institute 'Entries to arts subjects at Key Stage 4' which, at a national level, identifies a link between the introduction of the English Baccalaureate and Progress 8 and the decline in the number of pupils taking arts subjects in 2016 to its lowest level for a decade.

This Council calls on the Director of Children's Services to evaluate the impact of the introduction of the English Baccalaureate and the use of

Progress 8 as an accountability measure on the take up of arts subjects at Key Stage 4 in Bradford's schools with a view to establishing whether actions need to be taken to remedy any decline that might have occurred.

12.3 CREATING ADDITIONAL SAFE SPACES FOR OUTDOOR PLAY

To be moved by Councillor Jeanette Sunderland
Seconded by Councillor Brendan Stubbs

This Council believes that outdoor play is a major contributor to the health and well-being of children and young people.

This Council notes that there evidence to suggest that children's time spend outside is reducing.

This Council therefore instructs the Executive to investigate and develop a process to support and approve the use of temporary street closures to create additional spaces for play.

12.4 SUPPORT FOR BRADFORD'S ROHINGYA COMMUNITY

To be moved by Councillor Susan Hinchcliffe
Seconded by Councillor Abdul Jabar

This Council notes:

- The United Nations has described the exodus of Rohingya Muslims from Myanmar to Bangladesh as "the most urgent refugee emergency in the world" with "widespread human rights violations" in what appears to be "a textbook example of ethnic cleansing".
- Bradford has a significant Rohingya Muslim population, the largest in Europe, who are understandably extremely concerned for the safety of their loved ones.

This Council calls on the international community to:

- Exert its influence to stop the persecution now
- Intervene so that humanitarian aid is allowed in to support the Rohingya immediately
- Ensure that Bangladesh has sufficient resources to sustain the Rohingya refugees fleeing persecution.

This Council resolves to support Rohingya Bradfordians by:

- Recognising the Bradford Rohingya Community UK Association as a representative body of the Bradford Rohingya Community and support this newly established body to organise themselves as a charity.
- Ensuring the Bradford Rohingya community has full access to ESOL classes now available through the Government's 'Controlling Migration Fund' and other services so that they can

- take a full and active role in life in Bradford.
- Supporting the Bradford Rohingya Community to manage their charity relief effort to support the plight of others in their homeland.

12.5 SUPPORTING LOCAL GOVERNMENT WORKERS IN BRADFORD CALLING ON THE GOVERNMENT TO FUND FAIRER PAY

To be moved by Councillor Susan Hinchcliffe
Seconded by Councillor Nazam Azam

This Council notes:

- For most workers in local government and schools, pay and other terms and conditions are determined by the National Joint Council (NJC) for local government services
- On average across the country, NJC basic pay has fallen by 21% in real terms since 2010
- NJC workers had a three-year pay freeze from 2010-2012 and have received only 1% pay increase annually since then
- NJC pay is the lowest in the public sector

This council therefore supports the NJC pay claim for 2018, submitted by UNISON, GMB and Unite on behalf of council and school workers and calls for the immediate end of public sector pay restraint. NJC pay cannot be allowed to fall further behind other parts of the public sector. This council also welcomes the joint review of the NJC pay spine to remedy the turbulence caused by bottom-loaded pay settlements.

Council further notes the drastic ongoing cuts to our funding by the Government which has impacted staff here in Bradford. Council calls on the Government to provide all additional resources to ensure local authorities can fund a decent pay rise for NJC employees and the pay spine review.

This council resolves to:

- Write to the LGA asking it to make urgent representations to Government to fund the NJC claim and the pay spine review;
- Write to the Prime Minister and Chancellor supporting the NJC pay claim and seeking the additional resources needed to fund a decent pay rise and the pay spine review
- Write to local NJC union representatives to convey support for the pay claim and the pay spine review.

12.6 CALL ON GOVERNMENT TO BACK BRADFORD IN AUTUMN BUDGET

To be moved by Councillor Susan Hinchcliffe
Seconded by Councillor Imran Khan

This Council notes:

- Bradford Council's net budget in 2020 will be around half what it was in 2010 and our workforce has reduced by over 2,000 staff since the start of the government's austerity programme
- At his Autumn Budget on 22 November the Chancellor has an opportunity to promote good growth and reconsider any further planned cuts.
- The Council's submission of what should be included in the Autumn Budget has been sent to Government, setting out our ambitions and the investments and support needed to achieve them

This Council:

- Asks the District's MPs to back Bradford's investment asks and seek meetings with Ministers to promote them.
- Will continue to press government for a national plan to address the social care crisis
- Requests that the Chief Executive draws up a prospectus setting out the case for investment in Bradford District and the returns to be achieved through the public, private and third sectors working together to secure the necessary resources and reforms. This should build on the work of the economic strategy.

12.7 TACKLING FIXED ODDS BETTING TERMINALS AND PROBLEM GAMBLING

To be moved by Councillor Richard Dunbar
Seconded by Councillor Alex Ross-Shaw

This Council notes:

- In Bradford we have 69 betting shops but among these there are a large number of FOBTs – 252.
- The prevalence of Fixed Odds Betting Terminals (FOBTs) in betting shops, often referred to in the media as “the crack cocaine of gambling”, allowing bets of up to £100 every 20 seconds
- In 2012, over £1.5bn was lost on FOBTs across the UK. More profit was made from FOBTs than from the National Lottery, yet the most recent British Gambling Prevalence Survey found that while 56% of the population play the Lottery, just 4% play FOBTs.
- Research carried out by Geofutures, which found there are four times as many betting shops, which house FOBTs, in areas of high unemployment than in areas of low unemployment.
- Concern of the continued delays by Government in reporting back from the Review of Gaming Machines and Social Responsibility Measures
- The position in the Republic of Ireland where the Government has introduced legislation to ban FOBTs in betting shops.

Bradford Council is concerned that the increase in FOBTs is causing significant problems and believes the Government should introduce legislation to ban B2 casino games in betting shops.

This Council will write to Government expressing their concerns outlined above and ask for a speedy publication of their response to the Review of Gaming Machines and Social Responsibility Measures. If this does not recommend a ban then we additionally request that Government:

- Reduce the maximum bet per spin on FOBTs to £2
- Start an immediate review of problem gambling
- Introduce a compulsory levy for gambling companies that will fund research and treatment to help problem gamblers deal with their addiction.

THIS AGENDA AND ACCOMPANYING DOCUMENTS HAVE BEEN PRODUCED, WHEREVER POSSIBLE, ON RECYCLED PAPER